# Using Big Data To Solve Economic and Social Problems 

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## Missing Applicants to Elite Colleges

- What can we do to increase the number of low-income students who attend highly selective colleges?
- Hoxby and Avery (2013) show that a key factor is that many lowincome, high achieving students do not apply to top colleges


## Missing Applicants to Elite Colleges

- Data: College Board and ACT data on test scores and GPAs of all graduating high school seniors in 2008
- Also know where students sent their SAT/ACT scores, which is a good proxy for where they applied
- Focus on "high-achieving" students: those who score in the top $10 \%$ on SAT/ACT and have A- or better GPA


## Share of High-Achieving Students by Parent Income Quartile



Costs of Attending Colleges by Selectivity Tier for Low-Income Students


## Missing Applicants to Elite Colleges

- Next, examine where low-income (bottom quartile) and highincome (top quartile) students apply
- Focus on difference between college's median SAT/ACT percentile and student's SAT/ACT percentile
- How good of a match is the college for the student's achievement level, as judged by peers' test scores?

Figure 8. Distribution of High-Achieving, High-Income Students' College Applications, by Student-College Match ${ }^{\text {a }}$


Figure 9. Distribution of High-Achieving, Low-Income Students' College Applications, by Student-College Match ${ }^{\text {a }}$


# Why Do Many Smart Low-Income Kids Not Apply to Elite Colleges? 

- One plausible explanation: lack of information
- Children from high-income families have guidance counselors, relatives, and peers who provide advice
- Lower-income students may not have such resources
- Test this hypothesis by exploring which types of high-achieving low-income students apply to elite colleges
- Compare $8 \%$ of students who apply to elite colleges vs. $50 \%$ who apply only to non-selective colleges

Geographic Distribution of High-Achieving, Low-Income Students
Students who Apply to Elite Colleges vs. Those Who do Not


## Why Do Many Smart Low-Income Kids Not Apply to Elite Colleges?

- Further suggestive evidence for information hypothesis: those who apply to elite colleges tend to:
- Live in Census blocks with more college graduates
- Attend schools with many other high achievers who apply to elite colleges (e.g., magnet schools)


## Informational Mailings to Low-Income High Achievers

- Hoxby and Turner (2013) directly test effects of sending students information on college using a randomized experiment
- Idea: traditional methods of college outreach (visits by admissions officials) hard to scale in rural areas to reach "missing one-offs"
- Therefore use mailings that provide customized information:
- Net costs of local vs. selective colleges
- Application advice (rec letters, which schools to apply to)
- Application fee waivers


## Informational Mailings to Low-Income High Achievers

- Expanding College Opportunities experimental design:
- 12,000 from low-income students who graduated high school in 2012 with SAT/ACT scores in top decile
- Half assigned to treatment group (received mailing)
- Half assigned to control (no mailing)
- Cost of each mailing: \$6
- Tracked students application and college enrollment decisions using surveys and National Student Clearinghouse data

Effect on Applying to and Attending a College with SAT Scores Comparable to Student


## Missing Applicants to Elite Colleges: Lessons

1. Part of the reason there are so few low-income students at elite colleges like Stanford is that smart, low-income kids don't apply
2. This phenomenon is partly driven by a lack of exposure, consistent with other evidence on neighborhood effects
3. Low-cost interventions like informational mailings can close part of the application gap

- But kids from low-income families remain less likely to attend elite colleges


## Directions for Future Work on Higher Education Using Big Data

1. How can we further increase access to elite colleges to provide more pathways to upper-tail outcomes?

- Identify more highly qualified low-income children who are not currently being admitted and/or not applying using outcome data
- Can we reach such students using social networks?

2. How can we expand access to colleges that may be "engines of upward mobility"?

- Estimate value-added of high-mobility-rate colleges using experiments/quasi-experiments and study their recipe for success

K-12 Education

## K-12 Education: Background

- U.S. spends nearly $\$ 1$ trillion per year on K-12 education
- Decentralized system with substantial variation across schools
- Public schools funded by local property taxes $\rightarrow$ sharp differences in funding across areas
- Private schools and growing presence of charter schools


## K-12 Education: Overview

- Main question: how can we maximize the effectiveness of this system to produce the best outcomes for students?
- Traditional approach to study this question: qualitative work in schools
- More recent approach: analyzing big data to evaluate impacts
- References:

Chetty, Friedman, Hilger, Saez, Schanzenbach, Yagan. "How Does Your Kindergarten Classroom Affect Your Earnings? Evidence from Project STAR" QJE 2011.

Reardon, Kalogrides, Fahle, Shores. "The Geography of Racial/Ethnic Test Score Gaps." Stanford CEPA Working Paper 2016

Fredriksson, Ockert, Oosterbeek. "Long-Term Effects of Class Size." QJE 2012
Chetty, Friedman, Rockoff. "Measuring the Impacts of Teachers I and II" AER 2014

## Using Test Score Data to Study K-12 Education

- Primary source of big data on education: standardized test scores obtained from school districts
- Quantitative outcome recorded in existing administrative databases for virtually all students
- Observed much more quickly than long-term outcomes like college attendance and earnings


## Using Test Score Data to Evaluate Primary Education

- Common concern: are test scores a good measure of learning?
- Do improvements in test scores reflect better test-taking ability or acquisition of skills that have value later in life?
- Chetty et al. (2011) examine this issue using data on 12,000 children who were in Kindergarten in Tennessee in 1985
- Link school district and test score data to tax records
- Ask whether KG test score performance predicts later outcomes


## A Kindergarten Test

- I'll say a word to you. Listen for the ending sound.
- You circle the picture that starts with the same sound



## Earnings vs. Kindergarten Test Score



## Earnings vs. Kindergarten Test Score



## Earnings vs. Kindergarten Test Score



## Earnings vs. Kindergarten Test Score



## Earnings vs. Kindergarten Test Score



College Attendance Rates vs. KG Test Score


Marriage by Age 27 vs. KG Test Score


## Studying Differences in Test Score Outcomes

- Test scores can provide a powerful data source to compare performance across schools and subgroups (e.g., poor vs. rich)
- Problem: tests are not the same across school districts and grades $\rightarrow$ makes comparisons very difficult
- Reardon et al. (2016) solve this problem and create a standardized measure of test score performance for all schools in America
- Use 215 million test scores for students from 11,000 school districts across the U.S. from 2009-13 in grades 3-8


## Making Test Score Scales Comparable Across the U.S.

- Convert test scores to a single national scale in three steps:

1. Rank each school district's average scores in the statewide distribution (for a given grade-year-subject)
2. Use data from a national test administered to a sample of students by Dept. of Education to convert state-specific rankings to national scale

- Ex: suppose CA students score 5 percentiles below national average
- Then a CA school whose mean score is 10 percentiles below CA mean is 15 percentiles below national mean

3. Convert mean test scores to "grade level" equivalents

Nationwide District Achievement Variation, 2009-2013


Average Test Scores, by School District, Grades 3-8, 2009-2013

© (2016) sean f. reardon, Demetra Kalogrides, Erin Fahle, Kenneth Shores, and Benjamin Shear. Stanford Education Data Archive: seda.stanford.edu


## Achievement Gaps in Test Scores by Socioeconomic Status

- Next, use these data to examine how test scores vary across socioeconomic groups
- Define an index of socioeconomic status (SES) using Census data on income, fraction of college graduates, single parent rates, etc.


## Academic Achievement and Socioeconomic Status

US School Districts, 2009-2013


## Academic Achievement and Socioeconomic Status

California and Massachusetts School Districts, 2009-2013


## Academic Achievement and Socioeconomic Status, by Poverty Status

 US School Districts With 20+ Students of a Given Economic Status, 2009-2013

## How Can We Improve Poorly Performing Schools?

- There are many school districts in America where students are two grade levels behind national average, controlling for SES
- How can we improve performance in these schools?
- Simply spending more money on schools is not necessarily the solution...

Test Scores vs. Expenditures on Primary Education Across Countries


## Two Policy Paradigms to Improve Schools

- Two distinct policy paradigms to improve schools

1. Government-based solutions: improve public schools by reducing class size, increasing teacher quality, etc.
2. Market-based solutions: charter schools or vouchers for private schools

- Contentious policy debate between these two approaches
- We will consider each approach in turn


## Government-Based Solutions: Improving Schools

## Improving Schools: The Education Production Function

- Improving public schools requires understanding the education production function
- How should we change schools to produce better outcomes?



## Effects of Class Size

- Begin by analyzing effects of class size
- Cannot simply compare outcomes across students who are in small vs. large classes
- Students in schools with small classes will generally be from higherincome backgrounds and have other advantages
- Therefore simply comparison in observational data will yield overstate causal effect of class size
- Need to use experimental/quasi-experimental methods instead


## Effects of Class Size: Tennessee STAR Experiment

- Student/Teacher Achievement Ratio (STAR) experiment
- Conducted from 1985 to 1989 in Tennessee
- About 12,000 children in grades K-3 at 79 schools
- Students and teachers randomized into classrooms within schools
- Class size differs: small (~15 students) or large ( $\sim 22$ students)
- Classes also differ in teachers and peers


## Effects of Class Size: Tennessee STAR Experiment

- Evaluate impacts of STAR experiment by comparing mean outcomes of students in small vs. large classes
- Report impacts using regressions of outcomes on an indicator (0-1 variable) for being in a small class [Krueger 1999, Chetty et al. 2011]

STAR Experiment: Impacts of Class Size

|  | Dep Var: <br> Outcome | Test <br> Score <br> $(1)$ | College <br> Attendance <br> $(2)$ | Earnings <br> $(3)$ |
| :--- | :---: | :---: | :---: | :---: |
| Small Class |  | 4.81 | $2.02 \%$ | $-\$ 4$ <br>  <br> Observations |
|  | $(1.05)$ | $(1.10 \%)$ | $(\$ 327)$ |  |
| Mean of Dep. Var. | 9,939 | 10,992 | 10,992 |  |

STAR Experiment: Impacts of Class Size

|  | Dep Var: | Test <br> Score <br> $(1)$ | College <br> Attendance <br> $(2)$ | Earnings <br> $(3)$ |
| :--- | :--- | :---: | :---: | :---: |
| Small Class |  | 4.81 | $2.02 \%$ | $-\$ 4$ <br>  <br>  <br>  <br>  <br>  <br>  <br> Observations <br>  <br> Estimated <br> Impact |
|  | $(1.05)$ | $(1.10 \%)$ | $(\$ 327)$ |  |
| Mean of Dep. Var. | 9,939 | 10,992 | 10,992 |  |

Estimated impact of being in a small KG class: 4.81 percentile gain in end-of-KG test score

STAR Experiment: Impacts of Class Size

|  | Dep Var: | Test <br> Score <br> (1) | College <br> Attendance <br> $(2)$ | Earnings <br> $(3)$ |
| :--- | :---: | :---: | :---: | :---: |
| Small Class |  | 4.81 | $2.02 \%$ | $-\$ 4$ |
|  |  | $(1.05)$ | $(1.10 \%)$ | $(\$ 327)$ |
| Observations | Standard |  |  |  |
|  | 9,939 | 10,992 | 10,992 |  |
| Mean of Dep. Var. | 48.67 | $26.4 \%$ | $\$ 15,912$ |  |

$95 \%$ chance that estimate lies within +/-2 times standard error $\rightarrow$ test score impact between 2.71 and 6.91 percentiles

Repeat experiment 100 times $\rightarrow 95$ of the 100 estimates will lie between 2.71 and 6.91 percentiles

STAR Experiment: Impacts of Class Size

|  | Dep Var: | Test Score <br> (1) | College Attendance <br> (2) | Earnings <br> (3) |
| :---: | :---: | :---: | :---: | :---: |
| Small Class |  | $\begin{gathered} 4.81 \\ (1.05) \end{gathered}$ | $\begin{aligned} & 2.02 \% \\ & (1.10 \%) \end{aligned}$ | $\begin{gathered} -\$ 4 \\ (\$ 327) \end{gathered}$ |
| Observations |  | 9,939 | 10,992 | 10,992 |
| Mean of Dep. | Mean Value of Outcom |  | 26.4\% | \$15,912 |

STAR Experiment: Impacts of Class Size

|  | Dep Var: | Test <br> Score <br> $(1)$ | College <br> Attendance <br> $(2)$ |
| :--- | :---: | :---: | :---: |
| Small Class | Earnings <br> $(3)$ |  |  |
|  | $(1.05)$ | $2.02 \%$ <br> $(1.10 \%)$ | $-\$ 4$ <br> $(\$ 327)$ |
| Observations | 9,939 | 10,992 | 10,992 |
| Mean of Dep. Var. | 48.67 | $26.4 \%$ | $\$ 15,912$ |

STAR Experiment: Impacts of Class Size

|  | Dep Var: | Test Score <br> (1) | College Attendance <br> (2) | Earnings <br> (3) |
| :---: | :---: | :---: | :---: | :---: |
| Small Class |  | $\begin{aligned} & 4.81 \\ & (1.05) \end{aligned}$ | $\begin{aligned} & 2.02 \% \\ & (1.10 \%) \end{aligned}$ | $\begin{gathered} -\$ 4 \\ (\$ 327) \end{gathered}$ |
| Observations |  | 9,939 | 10,992 | 10,992 |
| Mean of Dep. |  | 48.67 | 26.4\% | \$15,912 |

$95 \%$ chance that estimate lies within +/-2 times standard error $\rightarrow$ Earnings impact could be as large as $\$ 650$ (4\% increase)

## Effects of Class Size: Quasi-Experimental Evidence

- Limitation of STAR experiment: insufficient data to estimate impacts of class size on earnings precisely
- Fredriksson et al. (2013) use administrative data from Sweden to obtain more precise estimates
- No experiment here; instead use a quasi-experimental method: regression discontinuity

